Circle Food Store
the rebirth of the one stop shop
Circle Food Store

A Project Of
DWAYNE BOUDREAUX

A Collaboration With
THE TULANE CITY CENTER and the A.B. FREEMAN SCHOOL OF BUSINESS

And
NHS’s 7th Ward Neighborhood Center and the New Orleans Food and Farm Network
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Interior view of the renovated Circle Food Store
Circle Food Store has served the 7th Ward and the greater New Orleans community as the ultimate one stop shop for years. Part grocery store and part bakery, pharmacy, dentist, bill payment center, school uniform shop, and community gathering space, this unique store has a history of adapting to the needs of the community while always providing access to fresh produce. This locally owned store has been shuttered since Hurricane Katrina, but the store and its owner are making a comeback. Circle Foods will be back to serve fresh bell peppers, veal, and Easter candy to the people of New Orleans.
HISTORY

Circle Food in 1954
The site of Circle Food was always an ideal location for selling groceries. As early as 1854, there was a New Orleans City Ordinance providing for a market house to be erected at Claiborne and St. Bernard Avenues, between Laharpe and Robertson Streets.

The current Circle Food building was designed in 1931 by Sam Stone, Jr., a prominent New Orleans architect at the time. The building was home to the St. Bernard Public Market until the Department of Public Markets in New Orleans was dissolved and its assets liquidated.

Circle Food Store was incorporated in 1938. It was the first African American owned and operated grocery store in New Orleans. Circle Food is named after the traffic circle that used to exist at the intersection of Claiborne Avenue and St. Bernard Avenue. The dynamic of the tree-lined community changed after the construction of the I-10 freeway, but the Circle remained the pillar of the community - both economically and socially.
Circle Food was more than a place to buy fresh groceries. It was an important meeting place for the community. The same people would come to the store every day or every week. Circle Food was known for its fresh bell peppers and Easter candy. The store also provided a pharmacy, a doctor and dentist, a chiropractor, a place for check cashing and banking, and a place to buy school uniforms. The store was a training ground for young people in the community, where learning to tie a tie became a rite of passage for many young men of the neighborhood.

The current owner, Mr. Dwayne Boudreaux, officially took over the store in 1991. Circle Food thrived until 2005, when Hurricane Katrina had a heavy impact on the store and surrounding neighborhood. As the residents have returned and repaired the damage to their homes, Circle Food has remained closed for lack of funding.

On August 5, 2009, the Circle Food 4 Thought Task Force held a Campaign Kick-off to Re-Open the Circle Food Store in the Circle Food parking lot. The event was highly successful, attracting a large neighborhood turnout. People were happy to greet neighbors that they no longer saw regularly, and there was a wide array of vendors selling fresh foods. Local politicians attended in order to show their support and hear the community’s strong desire to bring back Circle Food.
Circle Food owner Dwayne Boudreaux in front of the store  
(image from People magazine)
KENNETH BATISTE, 6TH WARD RESIDENT:

“I've been living here for 36 years, and I did all my grocery shopping there at Circle Foods. Me and my father used to go there all the time. You were family there, it was a neighborhood oriented store. People would come from all over - New Orleans East, Uptown, across the river. Yeah, I miss my fresh veggies and bell peppers, and mustard greens. It was a reasonable place for families, the prices were always good.”

DEJONE REED, 7TH WARD RESIDENT:

“I live close to circle food store, but I have to go far to get groceries. At Circle you could get your groceries and pay your light bill. It would be great to have it open again; everybody would go to that store and we wouldn’t have to go across town to Wal-Mart”
DORIS BURBANK, 7TH WARD RESIDENT:

“My name is Doris Burbank and I’m in the area of the 7th Ward, at Urquhart between Annette and St. Anthony. I’ve been here over 53 years and I love my neighborhood, and I have some very good memories.

This community which was around Claiborne and St. Bernard Ave. was a very vibrant, active, loving area...we had everything to make life pretty and pleasant.

Now we get to the Circle. The Circle had been such a big part of this community. It’s hard for those of us who have lived here for years to imagine going on without the Circle. That store was like glue, a community center. When you went in there to do your shopping you met people from all over. We deem it our neighborhood store, but actually this is a city store, people come from all over this city and shop in this store. Everybody loved going in the Circle because you could find everything you needed, even down to school uniforms. When schools came to the decision to wear uniforms, they stocked the uniforms, and it made it so easy for parents to get their children’s clothing there. It was a household word, “going to the circle”

What is it going to mean to you when and if the Circle opens up?

“Oh I’ll be in 7th heaven when it opens, oh I’ll be ecstatic I can go from this house to the Circle with my shopping cart. I don’t have to ask anyone to bring me to the store; I can buy everything I want and need. Everything; there was a pharmacy in there. All you had to do was go.
CONTEXT (MAPPING FRESH FOOD ACCESS)

Neighborhood fresh food access in New Orleans (1/2 mile radius based on CDC’s recommendations)
New Orleans is a city rich with history and culture, but like many places in America is suffering from increasing rates of diabetes, obesity, urban blight and income disparity. Hurricane Katrina only exasperated the issue by shuttering stores and leaving many low income areas of the city with only corner stores selling unhealthy processed foods. As a result, residents of the Seventh Ward and surrounding neighborhoods have to travel many miles to access fresh produce, a distance difficult to cross for the young, elderly, and car-less. In a recent study the Centers for Disease Control and Prevention (CDC) recommends having a supermarket, grocery, or market within half a mile of communities as studies show that access to fresh food is directly related to fruit and vegetable consumption.¹

Pre-Katrina there were about 12,000 residents per supermarket in New Orleans

Today there are nearly 18,000 residents per supermarket

Nationally, there are an average of 8,000 residents per supermarket ²
The reopening of Circle Food Store will have both immediate and long term benefits for the greater New Orleans community. In the short term, the opening of the store will create jobs, bring revenue to the neighborhood, support a network of local growers, return a much missed community meeting place, and provide the residents of New Orleans with fresh food access. The store’s return will mark a turning point for the St. Bernard corridor, one of the city’s target recovery zones which is still battling blight and empty shops. In the years to come, the impact of a vital and active Circle Food Store will be evident by the number of young people trained for jobs, the revitalized neighborhood, the healthy population, and the re-established sense of community that comes with the presence of a historic neighborhood anchor.
DESIGN (SITE)

CIRCLE FOOD STORE

I-10 / CLAIBORNE AVE
Mardi Gras Indians congregate annually near Circle Food Store under the I-10. The return of Circle Foods would signal a return of business to St. Bernard Ave. Nearby community gardens could provide local seasonal vegetables to Circle Foods.
The proposed design for Circle Food Store includes returning the historic market section of the building back to its original open mezzanine full of vendors and small local businesses. The large grocery space and surrounding mezzanine marketplace will be primarily lit by skylights, which were original to the building but have recently fallen into disrepair. The design of the historic rehabilitation and additional structures will provide ADA compliant shops, doctors offices, and food access for all the Circle’s customers, increase opportunities for community interaction, more sustainable lighting and HVAC systems, and provide more efficient and generous service spaces (such as dry good storage).

Restaurants and shops on the mezzanine level will be rented out to local businesses. The store owner has allocated room for additional profit generating centers, including several small local restaurants, and extra retail space for local entrepreneurs to sell their goods. The goal is to elevate services beyond providing access to local foods, but more importantly to continue serving the community by providing for their needs. By providing the traditional goods and services and expanding upon those options Circle Food Store will again function as the community’s one stop shop.

A restaurant on the mezzanine level will serve prepared food.
View of the ground floor at the registers
### DESIGN (PLANS)

<table>
<thead>
<tr>
<th>icon</th>
<th>program</th>
<th>square footage</th>
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<tbody>
<tr>
<td>🛒</td>
<td>grocery aisles</td>
<td>8150 s.f.</td>
</tr>
<tr>
<td>🍎</td>
<td>fruits and vegetables</td>
<td>1300 s.f.</td>
</tr>
<tr>
<td>🥛</td>
<td>dairy</td>
<td>920 s.f.</td>
</tr>
<tr>
<td>🍗</td>
<td>meat department</td>
<td>1700 s.f.</td>
</tr>
<tr>
<td>🐟</td>
<td>seafood</td>
<td>1700 s.f.</td>
</tr>
<tr>
<td>⏰</td>
<td>offices</td>
<td>2300 s.f.</td>
</tr>
<tr>
<td>🏠</td>
<td>dry storage</td>
<td>5900 s.f.</td>
</tr>
<tr>
<td>💰💰</td>
<td>check cashing</td>
<td>bill pay</td>
</tr>
<tr>
<td>💿</td>
<td>restrooms</td>
<td>500 s.f.</td>
</tr>
<tr>
<td>☕️</td>
<td>coffee shop</td>
<td>750 s.f.</td>
</tr>
<tr>
<td>🍪</td>
<td>bakery</td>
<td>800 s.f.</td>
</tr>
<tr>
<td>🔅</td>
<td>liquor counter</td>
<td>190 s.f.</td>
</tr>
<tr>
<td>🍽</td>
<td>restaurant</td>
<td>2800 s.f.</td>
</tr>
<tr>
<td>� поможет</td>
<td>uniforms/appliances</td>
<td>3350 s.f.</td>
</tr>
<tr>
<td>🕵️</td>
<td>doctor’s office</td>
<td>1200 s.f.</td>
</tr>
<tr>
<td>🩹</td>
<td>pharmacy</td>
<td>350 s.f.</td>
</tr>
<tr>
<td>🦷</td>
<td>dentist</td>
<td>1400 s.f.</td>
</tr>
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</table>

**total sf: 38,000**
The mezzanine provides additional space for small stores and services.
Proposed second floor
BUILDING REHABILITATION

ANCILLARY UNSOUND STRUCTURES TO BE REPLACED (buildings are additions to the original historic market)

HISTORIC MARKET TO BE RENOVATED
historic parts of structure to remain (23,500 sf)

entry to building

antillary unsound structures to be removed (16,900 sf)

skylights to be repaired allowing natural light into the building

traditional entry on st bernard ave to be maintained

additions to building for storage, offices, cash checking, and medical services (14,500 sf)

new entry for after hours services

parking and delivery behind the building additional parking could be added by acquiring nearby vacant lots
Circle Food Store Project Timeline

**2010**
- **Circle Food for Thought**
  - Campaign kick off event
- **Schematic Planning**
  - (Business and architecture)
- **Schematic Pricing**
- **Renovation of Circle Food Store**
  - 14-18 months

**2011**
- **Fresh Market**
  - (Soft start outdoor market in Circle Foods parking lot)
- **Construction Bid Process**
- **Construction Start Date**
- **Secure Project Funds**
- **Begin Work on Permit Drawing Set**
- **Circle Food Store**
  - (Entry view; October 2009)
Circle Food Store Project Timeline

2012
- stock store
- Grand (Re)Opening of Circle Food Store

2013
- all rental spaces occupied and open for commerce
- one year anniversary (store projected to break even and turn a profit)

note: this timeline is an estimate based on projects of similar scale and scope, not to be used as the actual project timeline
## COST ANALYSIS

**Conceptual estimate by S.E.D. Services Inc.**

<table>
<thead>
<tr>
<th>Item Description</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>01_General Requirements (cleanup, dumpster)</td>
<td>$59,000</td>
</tr>
<tr>
<td>02_Site Construction (demo, foundation, site work)</td>
<td>$175,000</td>
</tr>
<tr>
<td>03_Concrete work (slabs, colonade, etc)</td>
<td>$133,000</td>
</tr>
<tr>
<td>04_Masonry (interior and exterior walls)</td>
<td>$125,000</td>
</tr>
<tr>
<td>05_Metal (stairs, roof, structural reinforcing)</td>
<td>$315,000</td>
</tr>
<tr>
<td>06_Wood and Plastics (general framing)</td>
<td>$49,000</td>
</tr>
<tr>
<td>07_Thermal and Moisture Protection (roof, skylights)</td>
<td>$338,000</td>
</tr>
<tr>
<td>08_Doors and Windows</td>
<td>$89,000</td>
</tr>
<tr>
<td>09_Finishes</td>
<td>$774,000</td>
</tr>
<tr>
<td>10_Specialties (security windows, etc)</td>
<td>$13,000</td>
</tr>
<tr>
<td>11_Equipment (walk in freezers)</td>
<td>$78,000</td>
</tr>
<tr>
<td>15_Mechanical (HVAC, plumbing, sprinklers)</td>
<td>$645,000</td>
</tr>
<tr>
<td>16_Electrical</td>
<td>$757,000</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$5,360,000</strong></td>
</tr>
</tbody>
</table>

This total includes design fee, allowances for General Contractor's Mark-up on subs, General Conditions, Contractor's overhead and profit (10%), insurances, and a 20% design contingency.
Executive Summary:
The full business plan will be used to reopen the historic Circle Food Store at a rebuilding price of approximately $5,600,000. The store is currently owned by Mr. Dwayne Boudreaux and is located in New Orleans’ 7th Ward bordering the historic Tremé neighborhood. The building that holds generations of memories has sat dormant since Hurricane Katrina nearly five years ago. To date, there are approximately 50,075 people in the surrounding five zip codes with no direct access to fresh groceries. The funding required will come from a mixture of grants, tax credits, and other debt services made available through several identified institutions. Located in a nationally recognized historic district, we will secure the maximum amount of tax credits on the State and Federal level for its Historic and New Market status.

Strategic Opportunities:
In its conception the Circle Food Store was a traditional market where farmers from the surrounding communities would meet and exchange their services. Over the years, the store evolved into a more contemporary supermarket, yet preserved its unique qualities. Circle provided a popular shopping experience attracting customers from as far as Baton Rouge. The store was a blend of industries, a one-stop shop for the community, offering fresh food access, banking services, doctor and dental services, and even school uniforms for local community schools. These multiple profit generating centers allowed Circle to offer fresh and local foods at affordable prices and presented a unique opportunity to provide goods not readily available at other supermarket chains bound by strict inventory guidelines. Moving forward, Mr. Boudreaux will maintain the unique store dynamic, and with this rebirth opportunity, he has redesigned the interior of the store to resemble a more traditional atmosphere. Using his past experience as a guideline, Mr. Boudreaux has allotted room for additional profit generating centers, including several small local restaurants, and extra retail space for local entrepreneurs to sell their goods. His goal is to elevate his services beyond those of a traditional grocery market by providing for all the community’s needs.

Industry Challenges
The supermarket industry is widely competitive and presents many obstacles including: obtaining affordable insurance coverage, managing complex regulatory and zoning regulations, attracting and retaining dependable employees, and suppressing crime. However, Circle was able to overcome all these challenges. In 2005 Circle had a steady profit stream, a highly trained workforce with a low turnover rate, below industry average shrinkage rate, and no crime. While Circle was a thriving business in the 7th Ward, there were several strains on the operation that management was never
able to remedy before the store closed. In a given year, over half a million dollars were invested in building repairs. Theses “problems” present an opportunity for Circle to succeed where it had once lagged. With the anticipated retrofit project, Circle will incur fewer disruptions to its operations and drastically reduce its building repair costs. Circle now has the opportunity to better design a space customized to the needs of the community. Additionally, the level of executive salaries will be significantly lower when the store reopens. Circle will leverage its strengths and capitalize on the opportunity to remedy historical hurdles faced by the store.

**Market Analysis:**
With no existing or proposed competition in the area Circle will re-enter as the grocery leader. On average, the grocery industry is performing at about a 5-10% annual net profit margin. Due to debt service, Circle will operate at 1.34% net profit margin in year one. In year six, a major loan will be paid off and Circle will operate at 6% net profit margin. If competition happens to arise, however, no viable contender would hold the experience, dedicated following, or rich history of operating in the 7th Ward marketplace.

According to the Greater New Orleans Data Center, recent population density maps show that the 7th Ward is beginning to experience an increase in households per square mile closer to the levels seen in June 2005. For the last five years, our former customers have found new sources of fresh food. While we will have to regain their support and allegiance, the Circle experience conveniently offers more than your traditional grocery supplier. For over sixty years, the 7th Ward community remained a dedicated and loyal customer base. Circle played an active role in the lives of its typical shopper and therein their competitive advantage was created. As long-time 7th Ward resident Doris Burbank stated, “That store was like glue, a community center. When you went in there you met people from all over. We deem it our neighborhood store, but actually this is a city store, people come from all over this city and shop in this store.”

**Differentiation from Competitors**
Circle is highly differentiated from its competitors within the 7th Ward neighborhood. As a cultural institution, the store has the flexibility to tailor its products and services to the needs of the community. The iconic storefront and prime location has a historical affinity beyond the two mile radius and throughout New Orleans. Moreover, the pre-existing dedicated market base is a significant advantage that Circle has over other potential entrants to the local grocery market. The points of parity with its competitors are the affordable pricing and traditional staple products. Therefore, Circle will direct its marketing efforts towards communicating the unique customer experience and added values of convenience and selection. While the large product selection contributes to Circle’s competitive advantage, it presents a challenge when creating a targeted marketing strategy. Though the industry standard is to promote the product line of the grocery store, Circle may be more successful focusing on the one-stop shop dimension of the brand and the non-traditional product offerings.
1) Snacks sold at non-food stores may be fuelling obesity, Belinda Godsmith, Reuters Jan 2010.

2) Building Healthy Communities: Expanding Access to Fresh Food Retail, A Report by the New Orleans Food Advisory Committee (2006)

3) State Master (www.statemaster.com) 2009 Data derived from this state database website


6) State Indicator Report of Fruits and Vegetables, Center for Disease Control, 2009

7) Louisiana’s Report Card on Physical Activity and Health for Children and Youth, Pennington Biomedical Research Center, 2009
ACKNOWLEDGEMENTS

Dwayne Boudreaux, owner Circle Food Store

Tulane City Center team:
  Emilie Taylor
  Danielle Abelow, Ryan Anderson, Ben Flatau
  Matt Fox, Jennifer Gaugler, Meghan Hartney
  Whitney Huver, Garrett Jacobs, Ana Jimenez
  Jason Liu, Lauren Martino, Frederica Merkel
  Marian Prado, Sarah Rinehart, Karla Valdivia

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  Ralph Maurer, John Elstrott
  J.J. Rassier, Chris Williams
  Ruth Yomtoubian, Francisco Robert

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  David Lessinger, Troi Bechet

The New Orleans Food and Farm Network
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Tulane Entrepreneurs Association
Pierre Stousse, Edifice Construction
Mondo Bizarro
The Porch
The Historic Districts Landmark Commission
The New Orleans Office of Safety and Permits

And the residents of the Seventh Ward